in extending and making more specific the objectives of universal service, the Commission and Joint Board should refrain from the adoption of radical new approaches for the areas served by Rural LECs, areas where achieving the goals of the Act are likely to be the most difficult.

As pointed out in several comments, the requirements in the Act that universal service support systems be made "explicit" can be readily achieved without discarding the fundamental basis of the current system.

4. Both USF And DEM Weighting Are Consistent With the Intent of the Act to Support High Cost Areas.

A number of commenters have called for the immediate termination of DEM weighting, saying that this is inconsistent with the requirements of the Act for competitive neutrality. These include MCI, Ameritec and several others. To the contrary, however, as stated by USTA, SWBT, and the Rural Coalition, both USF and DEM payments are specifically targeted to high cost areas, specifically high cost areas served by Rural LECs. While the financial support for these payments is now included as an element of many access charge rates determined under Part 69, it would be quite possible for the Commission to establish bulk billing or other "explicit" mechanisms by which this financial support could be preserved, consistent with the intent of the Act.

USTA points out that DEM is explicit and is directed specifically at small LECs that lack the economies of size and scope available to reduce the costs of switching that are available to larger carriers. SWBT stated that it concurred in the position of USTA that DEM weighting be continued for rural LECs and added that its review indicated that it was essential that DEM weighting support levels be continued at essentially unchanged levels for Rural LECs. The Rural

Coalition noted that DEM weighting has been successful in achieving lower rates in rural areas, that the support provided by DEM is explicit, and that it is essential that the DEM weighting mechanism either be continued or effectively paralleled.

As previously discussed, the Act focuses upon the impacts on consumers, requiring that rates for both current and advanced telecommunications services be 'reasonably comparable" between rural and urban areas, including high cost areas. The Act does not endorse any particular model for establishing universal service support mechanisms with equal specificity.

Accordingly, there is nothing in the Act that is inconsistent with the continuation of USF and DEM weighting for Rural LECs.

IV. CONCLUSION.

For all of these reasons, the Commission should build on and modify the current system of universal service for rural LECs rather than adopt a radical new system which may lead to unknown results for consumers in rural areas. The priorities of the Act for preserving Universal Service in rural areas require such an approach. Such an approach would allow the Commission to implement a different system for larger LECs and would allow the Commission to achieve all of the objectives of the Act. Specifically, the Commission and Joint Board should:

- 1. Recognize that the Commission and Joint Board need not move with the same pace in all areas, and that the Act allows a more deliberate approach for areas served by Rural LECs;
- 2. Proceed in a manner consistent with the requirements of the Act that Universal Service in rural areas take priority over the introduction of competition in such areas;
- 3. Avoid disruptive changes to the current Universal Service support mechanisms for areas served by Rural LECs; and

4. Adopt an evolutionary philosophy that builds upon the successful elements of the current system for areas served by Rural LECs.

Dated: May 7, 1996

Respectfully submitted,

MOSS & BARNETT A Professional Association

Richard J. Johnson

Brian T. Grogan 4800 Norwest Center 90 South Seventh Street

Minneapolis, MN 55402-4129

(612) 347-0275

Attorneys on behalf of Minnesota Independent Coalition

CERTIFICATE OF SERVICE

I hereby certify that an original and six copies of the Reply Comments of the Minnesota Independent Coalition were sent via federal express on the 6th day of May, 1996, to the following:

Office of the Secretary Federal Communications Commission 1919 M Street, NW Washington, DC 20554

ns: 1996 and by United States Mail, postage prepaid, to the following persons:

The Honorable Reed E. Hundt, Chairman Federal Communications Commission 1919 M Street, N.W. -- Room 814 Washington, D.C. 20554

The Honorable Andrew C. Barrett, Commissioner Federal Communications Commission 1919 M Street, N.W. -- Room 826 Washington, D.C. 20554

The Honorable Susan Ness, Commissioner Federal Communications Commission 1919 M Street, N.W. -- Room 832 Washington, D.C. 20554

The Honorable Julia Johnson, Commissioner Florida Public Service Commission Capital Circle Office Center 2540 Shumard Oak Blvd. Tallahassee, FL 32399-0850

The Honorable Kenneth McClure, Vice Chairman Missouri Public Service Commission 301 W. High Street, Suite 530 Jefferson City, MO 65102

The Honorable Sharon L. Nelson, Chairman Washington Utilities and Transportation Commission P.O. Box 47250 Olympia, WA 98504-7250

The Honorable Laska Schoenfelder, Commissioner South Dakota Public Utilities Commission 500 E. Capital Avenue Pierre, SD 57501

Martha S. Hogerty
Public Counsel for the State of Missouri
P.O. Box 7800
Harry S. Truman Building, Room 250
Jefferson City, MO 65102

Deborah Dupont, Federal Staff Chair Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Paul E. Pederson, State Staff Chair Missouri Public Service Commission P.O. Box 360 Truman State Office Building Jefferson City, MO 65102

Eileen Benner Idaho Public Utilities Commission P.O. Box 83720 Boise, ID 83720-0074

Charles Bolle South Dakota Public Utilities Commission State Capital, 500 E. Capital Avenue Pierre, SD 57501-5070

William Howden Federal Communications Commission 2000 L Street, N.W., Suite 812 Washington, D.C. 20036

Lorraine Kenyon Alaska Public Utilities Commission 1016 West Sixth Avenue, Suite 400 Anchorage, AK 99501 Debra M. Kriete Pennsylvania Public Utilities Commission P.O. Box 3265 Harrisburg, PA 17105-3265

Clara Kuehn Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Mark Long
Florida Public Service Commission
2540 Shumard Oak Blvd.
Gerald Gunter Building
Tallahassee, FL 32399-0850

Samuel Loudenslager Arkansas Public Service Commission P.O. Box 400 Little Rock, AR 72203-0400

Sandra Makeeff Iowa Utilities Board Lucas State Office Building Des Moines, IA 50319

Philip F. McClelland Pennsylvania Office of Consumer Advocate 1425 Strawberry Square Harrisburg, Pennsylvania 17120

Michael A. McRae D.C. Office of the People's Counsel 1133 15th Street, N.W. -- Suite 500 Washington, D.C. 20005

Rafi Mohammed Federal Communications Commission 2000 L Street, N.W., Suite 812 Washington, D.C. 20036

Terry Monroe New York Public Service Commission Three Empire Plaza Albany, NY 12223 Andrew Mulitz Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Mark Nadel Federal Communications Commission 1919 M Street, N.W., Room 542 Washington, D.C. 20554

Gary Oddi Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Teresa Pitts
Washington Utilities and Transportation Commission
P.O. Box 47250
Olympia, WA 98504-7250

Jeanine Poltronieri Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

James Bradford Ramsay National Association of Regulatory Utility Commissioners 1201 Constitution Avenue, N.W. Washington, D.C. 20423

Jonathan Reel Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Brian Roberts California Public Utilities Commission 505 Van Ness Avenue San Francisco, CA 94102-3298

Gary Seigel Federal Communications Commission 2000 L Street, N.W., Suite 812 Washington, D.C. 20036 Pamela Szymczak Federal Communications Commission 2000 L Street, N.W., Suite 257 Washington, D.C. 20036

Whiting Thayer Federal Communications Commission 2000 L Street, N.W., Suite 812 Washington, D.C. 20036

Deborah S. Waldbaum Colorado Office of Consumer Counsel 1580 Logan Street, Suite 610 Denver, Colorado 80203

Alex Belinfante Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 20554

Larry Povich Federal Communications Commission 1919 M Street, N.W. Washington, D.C. 20554

Dated this 6th day of May, 1996.

June Holmgren

Subscribed and sworn before me this 6th day of May, 1996.

Slan . Hunsinger Notary Public



